R File No. 203

1940

2(6)(i)

A - E

KL 15/4

10.4.47

Resident's Office
Bangalore

Pros. Serial Nos. 1—4

Subject.

Municipal Budget Estimates
1940 - 41.

Previous References.

PD 194/39

Later Refe

PF 1187

D.No.2957

1 May be acknowledge
Collector's observations.

(Id/-) J.G
19/3

2 Draft submitted -

3 After issue the re
to the P.M.C. for his obser
to send them at a very earl
considered before the budge
Resident.

20.3.40

The Collector, Civil and M
U.O.No.R.F.203-40, dated t

22/3

4 *The petition is sig*
members of the Standing Comm
figures at a special meeting
after making a few alterati
budget for Commission's appr
surprising that these member
their lead should have sough
I referred to this in my ope
budget to the Municipal Comm
given notice of by these sig
scope for discussion - about
Commission's time was taken
motions. It is, therefore,

*pages 4-5 A

that scope for discussion of the
I disallowed general criticism o
unconnected with the budget esti
be made by means of appropriate
of the Commission without its be
budget meeting. Please see my
of the proceedings. The signa
procedure adopted by me of discu
was unusual. Amendments have
general aspects of the budget ar
procedure is possible under the
16 and 17 of Bye-law No.2, Chapt

I will now deal with th
seriatim. Most of these matter
budget meeting and were answered
therefore, refer to the proceedi
copy, wherever possible.

(1). Token cut motion rega
Executive Engineer.

Please refer to my re
proceedings. A similar ruling
of mine in the budget meeting of

(2). Expenditure on roads.

The petitioners begin
statement that the budget was no
rules. The budget of this year
material respect from those of t
statement is, therefore, without
I would refer to pages 21 to 24
which furnish an answer to most
paragraph 2 of the P.U.C. The
the budget meeting is not intend
road estimates, for which an opp
the course of the year when deta

before the Municipal Commission for sanct
figures given are wrong. The actuals f
quoted in the letter are wrong. The cor
Rs.63,463-1-5 and not Rs.34,435/-. A su
being the arrears of grant from the Road
in respect of expenditure incurred during
1936 - 37 was received during 1937 - 38 a
shown as a minus entry in the charge side
Administration Report for 1937 - 38. The
been clearly shown in the Administration
The Municipal Commissioners seem to have

8 It is sought to be made out that
expenditure are wrongly charged to road ma
A cursory examination of these items will
reasonable man that the works connected wi
construction and repairs of road bunds sho
debited to roads. Auditors have not rais
to such debits.

(3). Military Roads. (paragraph 3 (2)

9 The signatories are not aware tha
the contribution by the Military for the ma
what are termed Military roads has been rai
time. We pleaded for an increase in the
Military pressed for a reduction. The mat
abeyance pending a decision on the question

10 Again the figures quoted are not a
the expenditure for 1935 - 36 is stated to
but the correct figure is only Rs.7,784/-.
statement that the Military contribution is
correct. The contribution is fixed whether
or less. I would observe in passing that
Military roads is a misnomer - for they are
by the Military alone but used more largely
population.

Rs. 10,490/-

Commission to take up portions of t
carry them out from their revenues.

16 Re. the criticism about th
please see my remarks at page 55 of
× (A) item 20.

(9). Statutary balance and ove
(paragraph 3).

17 The petitioners have the p
that "sound finance required a surp
Rs.25,000/-". Rule 2 of the budge
Resident's Notification dated the 2
that the budget shall be a balanced
left over should be credited to the
should never be reduced below Rs.75
credit Rs.1,30,801/- in the surplus
the reverse of sound finance to swe
of spending our revenues on provisi
amenities. It is a matter for sat
providing for new schemes such as t
Sanatorium, we have something left
surplus account.

18 I think that these attempt
proposed in the budget are being ma
Congress Party with the object of s
account to provide funds for some e
and his friends are pressing for.

(10). I. B. Communication (3) O

19 Expenditure on constructio
from this provision which is one fo

OFFICE OF THE
HON'BLE THE RESIDENT
AT MYSORE, BANGALORE.
10 APR 194
Diary No. 3483
File No.

To
The Secretary to the Hon'ble the

U.O. No. 1312/40 dated 9

MUNICIPAL COMMISSIONS BUDG

20

The representation is sign
European and Anglo-Indian Group a
Congress Party.

21

The various points raised
are dealt with below, paragraph b

Paragraph 1 - General discussion

22

The P. M.C.'s observations
para 4 of these notes. He has fc
detailed proceedings of the Commi
ing. It would appear from these
full scope was allowed to members
budget, item by item. As pointed
what he disallwed was not the dis
various provisions made in the bu
criticism of the Municipal admin
with the budget.

23

In regard to token cuts, t
allowed was that in respect of t
of the Executive Engineer. The
pay and allowances are fixed by
section 19 of the Bangalore Muni
P.M.C. therefore seems to have b
allowing the motion for a cut in
that head. If the Commissioner
in the matter of the pay and all
open to them to bring it up for
of a proposition at any meeting
instead of moving a token cut at

Paragraphs 2 and 3 - Expenditure

24

When this question was rai

with the budget for 1937-38, the
provision made (Rs.54,000/-*) was
and that no reduction could be eff
The provision made for 1940-41 is
for the last three years are -

Year.	Budget estimate.
1936-37	58,000
1937-38	54,000
1938-39	59,000
Total.	1,71,000
Average.	57,000

*Cantt.Roads. 50,000/-
Suburban Roads. 4,000/-
54,000/-

25

The average expenditure justi
but in view of the fairly large va
estimates and the actuals, it seem
attempt should be made to frame th
reference to the probable requirem
possible for the Engineering staff
estimates for all works proposed t
year , in advance of the budget; b
difficult for them to estimate app
of roads proposed to be repaired d
year and to calculate the charges
according to the condition of the
procedure adopted by the Military
(vide Garrison Engineer's remarks
Proceedings) and it can with advan
the Municipal Commission also. If
sum can be added for unforeseen wo

(A)

Paragraphs 3(1) and 3(2) - Wrong c
expenditure under road maintena
of the Defence Department's con
maintenance of what are known a

26

These have been answered by
paras 8 to 10 ante) and does not c
remarks.

27

Paragraph 3(3) -- Coolie gangs. Details spent on Cooly gangs are not furnished in t ~~This is a matter of detail~~. Plea

11 ante. We have the assurance of the P temporary gangs are disbanded immediatel work for them and that the permanent est employed is the absolute minimum require ing the roads in proper condition and re

Paragraph 4 - Footpaths and rounding of

28

The provision made is ₨.5,000/-. years' actuals are -

1936-37	6,410
1937-38	2,588
1938-39	4,715
Total.	13,713
Average.	4,571

Here again, the average expenditure just provision. We may also accept the P.M.G the works for which this grant is provid 'capital' works and detailed estimates a not necessary. There seems to be some j in the contention that in respect of thi most of the other lump sum grants, progr expenditure has not been maintained in the total amount provided. The budget as far as possible, be spent evenly thr year and rush of expenditure in the clo the year should be avoided. In all the seems desirable to draw up a programme hand and to keep to it as closely as ci permit.

× para 12 ante

Paragraph 5 - Bridges, Culverts and Cau

29

The provision proposed for 1940-

Past years' actuals are -

1936-37	2,350
1937-38	479
1938-39	776
Total.	3,605
Average.	1,201

The provision is not excessive; but in
variations in expenditure from year to
amount is provided under "Capital" work
a statement showing the details of the
be executed should be attached to the

30

Paragraph 6- Purchase of meters.

Three years' actuals are -

1936-37	19,292
1937-38	16,801
1938-39	10,330
Total.	46,423
Average.	15,474

The provision made in the budget for 19
Even granting that there is not as much
meters now as in previous years, the pr
cannot be considered excessive, especia
the rise in prices. If new meters are
if market conditions are found unfavour
not be purchased. The provision may th
to stand.

The provision is half that for last year. There are said to be 113 meters in stock (about a year's supply) but prices are most unlikely to fall in the next few years - on the contrary. Provision is reasonable.

Paragraph 7 - Sewage and Drainage Schem

Only the normal grants have been
25,000/- for Sewage and Rs.10,000/- for
being 'capital' works, detailed estimat
been furnished. The progress of expend
first 8 months has been particularly sl
of these grants.

Paragraph 8 - Statutory balance and ove

As the P.M.C. has observed, the
maintained well above the prescribed mi
is no need to swell the surplus at the
improvements. In any case, judging fro
no substantial reductions can be effect

32

* x para 17 ante

Jaipur.

grants referred to in the representat

Paragraph 9 - Construction of new ro

32

= para 17 rule

The P.M.C. explains that the intended for maintenance only. The splitting up the grant does not there

Paragraph 10 - Defective budgetting.

34

Two defects have been notice

(i) detailed estimates ha furnished in respect provided under 'Capi

(ii) Progress of expenditu in respect of many o provisions during th of 1939-40.

In other respects, the budget has be accordance with the instructions iss from time to time.

35

If approved, P.M.C. may see the information and such action as may b necessary.

36

The representation has already No other action seems necessary.

27.4.40

F.A.

37

Para 22 of notes (Para 1 of re

P.M.C. refers to Rules 16 & 17 under page 4 of the Municipal Bye-laws as ments should be disposed of first be

of the Budget are discussed.

lay down merely the procedure f

and need not be taken as barrin

before budget motions are actua

tion. There are, however, at

for a general discussion of the

thereof the members cannot clai

discussion.

38

Para 26 of notes. (Para 3

The classification of the

i. Military

ii. Suburban

iii. Other roads (C

may be dispensed with in f

'Military' roads is a misnomer

not financed from government gr

Para 27 of notes (Para 3(3

39

Under Rule 1(iii) (d) of

Appendix 51 a statement showing

on labour and materials provide

accompany the budget. This ma

in future.

J. R.

40

If we are to abolish classification of roads we should know which are which. Have we any records of military, suburban & Cantt: roads & how they were originally classified?

Dep: CM 12/5.

Military roads.

41

Roads which are of military importance and are used mainly for military purposes are classified as 'Military' roads. They are maintained by the Municipality out of funds placed at their disposal by the military authorities. A list of these roads and their lengths are given in the table at pages 12-13 of File 275-32. The military contribution is now fixed at Rs.10,490/- per annum. In 1932, the military authorities raised the question of re-classification of these roads in order to reduce their contribution, but they subsequently agreed to keep the matter in abeyance pending a decision on the question of Retrocession. The existing classification is admittedly obsolete, but it makes no difference as long as the military contribution is fixed.

x (B)

Suburban Roads.

42

These are roads of a provincial character or what which are now known as "trunk roads" passing through the C. & M. Station. Their maintenance cost is met by the Municipality from funds provided by Government. According to a list prepared in 1927 the total length of these roads is about 7 miles. In 1927, the Government grant was fixed at Rs.8,000 It was subsequently reduced to Rs.4,000/- in view of the grants which the Municipality was getting from the Road Development Fund and later on in

x Page 6 (C)
F-86-1900(3)

1938, the Municipality was permitted to divert this grant for anti-malarial work. The suburban roads are now being maintained either from purely Municipal Funds or from the fixed grant of Rs.15,000/- which the Municipality now gets from the Road Development Fuhd.

Cantonment roads.

43 All other roads in the Station, i.e. those which are not classified as 'military' or 'suburban are regarded as 'Cantonment' roads. Their maintenance expenses are met entirely from Municipal funds.

44 The position therefore is that all roads in the Station whether Municipal, Military or Suburban are maintained by the Municipality from their funds. They get a contribution of Rs.10,490/- from the Military and Rs.15,000/- from the Road Development Fund. They are not required to maintain separate accounts for the expenditure incurred on Suburban or Military roads. The F.A. therefore considers that the classification of these roads as as Military or Suburban are is unnecessary for budget purposes.

15.5.40

(From para 40).

Seen

45 SN. 1 pre is a criticism of the working of the Municipal Commission especially in regard to the budget. P.M.C has answered it in detail at para 4 of notes.

46 Detailed estimates should accompany the budget & progress of expenditure should be watched & ~~kept~~ more even where possible.

Ref. paras 38 & 40-44 of notes. Roads need not be classified for budget purposes but we shall have to maintain the classification for purposes of discussion with military authorities. Representation has been acknowledged - it is not possible for Resdt. to enter into detailed discussion on paper. No further action but B.P.P. may be c/o.

Resdt

The President, Municipal Commission, C & M Station, Bangalore
U.O. No.R.F.203-40/G & A, dated the 23rd May 1940.

MUNICIPAL OFFICE
No. CA: 39 /40
25 MAY 1940
MILITARY STATION, BANGALORE

It is not always possible to have detailed and accurate estimates prepared as the rates for such works depend on the tenders called for in the last months of the official year. Wherever possible, this will be done. Steps will also be taken to see that the expenditure is uniformly spread throughout the year wherever possible.

Separate classification of roads into (1) Military and (2) Cantonment, may be continued for budget purposes, since the Municipal Commission gets a grant for (1) and the amount spent more or less equals the amount of grant.

8.7.40.

for President, M. C.

To

The Secretary to the Hon'ble the Resident in Mysore, Bangalore.

U.O. No. [illegible] dated [illegible] July 1940.

OFFICE OF THE
HON'BLE THE RESIDENT
IN MYSORE, BANGALORE
9 JUL. 1940
Diary No. 6446
File No.

56

Please see the foregoing notes.

The papers may now be filed.

SNI/PUC

SNI/X

With reference to letter from the Secretary, Congress Municipal Party, who wants a reply to his letter of the 18th March we may perhaps say that the Resident had kept in view the suggestions made in that letter when passing orders on the Municipal budget for 1940-41.

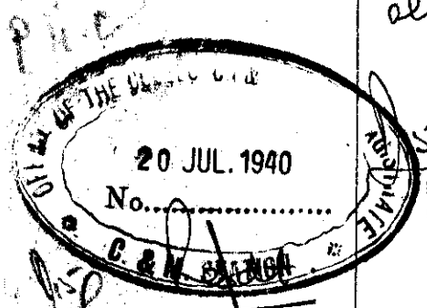
Draft submitted.

KK 13.7.40

SNI. X

If approved file may go in. Collector up with the request that the leader of the Municipal Congress Party (M. S. Sundaram Ayyar) may be informed personally that the Resident invariably gives due weight to the views of any person or party who approaches him; the somewhat abrupt reminder sent by the Congress Secy is not quite the best way for the party to press their views, which have already received the Resident's due consideration. Draft may also note.

PHC.



I have administered the necessary reproof and do not think this will occur again.

K.K. Carlton
25.7.1940

Collr: U.O
(with views of draft)

Accepts

File

S.R. Ufp No. Cf. 39/40 dt. 25/7/40

R FILE No. 203 1940

Section. File No.

Heading. Serial No.

NOTES.

DEPT. BRANCH

Pros. 19 . Nos.

Subject.

Municipal Budget —

Estimates, 1940/41.

P.D. 194/39

Notes and Orders.

S. 1.

MFP—1406 S&P—(M-2338)—18-3-37—200,000.

CORRESPONDENCE.

(BANGALORE CANTONMENT DT. CONGRESS COMMITTEE)

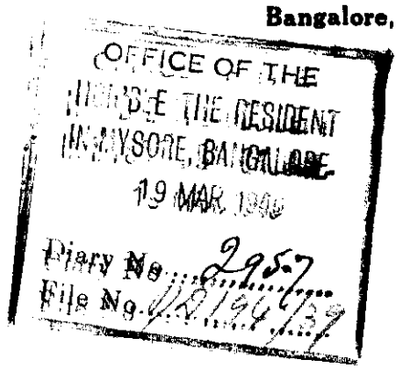
Congress Municipal Party.

MEMBERS.

S. SUNDARAM AYYAR, LEADER.
P. Narasimharao Nayudu, B.A., B.L.,
N. Narain Chetty, SECRETARY.
W. Ekambara Mudaliar, B.A., B.L.
V. S. Arunachala Mudaliar.
~~EXXXXXXXXXXXXXXXX~~
H.S.Narasiah, B.A.,B.L.,
H.Battanlal.

157, Commercial Street

Bangalore, March 18th **1940.**



To,

The Hon'ble The Resident in Mysore,

"The Residency", BANGALORE.

Sir,

I have the honour to forward herewith a lett
regarding the The Civil & Military Station Municipal Bud
for the year 1940-41, addressed to you by about ten of t
elected Municipal Commissioners.

Trusting that the same will receive your at
-ion and action and ~~so~~ thanking you for the same in ant
pation,

In the meanwhile,

I beg to remain,

Sir,

Yours Obediently,

Secretary,

S.N. 1 (a)

12

The Hon'ble the Resident in Mysore,

B A N G A L O R E.

Sir,

Civil & Military Station Municipal Budget for 1940-41
and revised Budget for 1939-40.

1 We, the undersigned elected Commissioners of the Civil and Military Station Municipal Commission, Bangalore, have the honour to address you on the above subject. The facts furnished in this letter were brought to notice at the Municipal Commission's Budget Meeting held on the 2nd. March 1940. Our efforts at that meeting to have the provisions of the budget suitably modified were, however, unsuccessful. We, therefore, feel that it is incumbent on us to request you, in the interests of the Ratepayers whom we represent, and of proper Municipal Finance, to exercise, as in previous years, your discretion to modify the provisions of the Budget as passed by a majority vote of the Commission. If a full discussion had been permitted at the meeting held on the 2nd. March 1940 and copies of the complete speeches made had been recorded and submitted to you, with the Budget by the Municipal Executive, there would have been no necessity for this letter. Liberty of speech, however, was drastically curtailed by the President. At the commencement of the proceedings, when a general discussion of the Budget was suggested, he remarked that discussion would be permitted after the Budget had been dealt with item by item. Even this unusual procedure (general discussion after detailed examination of the Budget figures) was not permitted, the President disallowing any attempt at criticism. Again, a token cut motion on the salary and allowances of the Municipal Engineer, and Assistant Engineer, intended to review the working of the Engineering Department, was also ruled out.

(A)

Is Cl. (xiii) of Clause 19

2. The Budget for 1940-41 teems with items of expenditure where the figures do not appear to have been arrived at with any regard to past actuals or future necessity. In addition to this, the rules relating to the framing and presentation of the Budget have been completely ignored in many instances, examples of which are given below:

(1) A lump sum provision of Rs.55,000 has been made on page 8 of the Budget under (3) Other roads (Cantonment roads). Under this head the actuals for 1937-38 were Rs.(34,485-0-0) 43,463/-

" " " 1938-39 " Rs.47,448-0-0

" " " the first 8 months of 1939-40 Rs.28,867-0-0

For the whole of the current year, 1939-40, therefore, the expenditure under this head, on this basis, may reasonably be expected to amount to Rs.44,000-0-0

Provision for 1940-41 should not, therefore, exceed the sum of Rs.42,000-0-0

It may be argued that, in the past, expenditure of Rs.3000 to Rs.4000 was incurred annually from the grant made under this head by Government. Taking a sum of Rs.4000 as the Government contribution, a lump sum provision of Rs.46,000 ought to be sufficient for the year 1940-41. A sum of Rs.55,000 has, however, been provided in the Budget, that is, Rs.9000 in excess of requirements. No special circumstances have been mentioned to justify the increase in expenditure. No list of roads requiring extensive repairs has been furnished. No provisional estimates have been submitted. Without being given the slightest indication as to the need for such a large provision, we have been asked to approve of an allotment amounting to over half a lakh of rupees. This we submit is not reasonable.

3. Further, for reasons that we shall proceed to furnish, it will be seen that even the sum of Rs.46,000 will be in excess of requirements and that the amounts spent in past years on this account were not justified.

3 (1) Past years' administration reports disclose the fact

fact that various items, unconnected in any way with road maintenance, have been charged to this head. In this connection reference is invited to pages 98 and 99 of the administration report for 1937-38 and page 129 of the report for 1938-39.

3 (2) Without the knowledge of the Commission, expenditure in excess of the fixed maximum contribution received from the Military Authorities (Rs.10,490), has been incurred on the maintenance of military roads. The utilization of Municipal funds for this purpose is irregular. On the other hand, in cases where the expenditure on military roads has fallen short of the military contribution, only the actual amounts spent have been paid by the Military Authorities. The figures given below are illuminating.

Year	Actual Expenditure	Military Contribution	Excess
1933-34	Rs.13,132	Rs.10,490	Rs.2642
1934-35	Rs.10,719	Rs.10,490	Rs. 229
1935-36	Rs.12,559	Rs.10,490	Rs.2069
1936-37	Rs.12,481	Rs.10,490	Rs.1991
1937-38	Rs.9,905	Rs. 9,905	nil
1938-39	Rs.10,359	Rs.10,359	nil

There is nothing in the administration reports to show whether action was taken to recover from the Military Authorities the amounts spent in excess of the Military contribution of Rs.10,490. The question arises as to whether the excess expenditure was authorised and was a proper charge on Municipal funds. If the tendency to spend, on military roads, amounts in excess of the Military contribution is checked and expenditure from our proposed lump sum provision of Rs.46,000 is confined strictly to the purpose for which the provision is intended, then even the sum of Rs.46,000 will be found to be in excess of requirements.

3 (3) Coolie gangs are maintained for the execution of road repairs. The other items of expenditure in connection with road maintenance are purchase of road metal and cost of emulsion. It has not been made clear whether coolie gangs are maintained throughout the year and separately for military and non-military roads. In order to elicit this information, an interpellation was sent in, several days in advance of the date of the Budget Meeting,

asking for the strength of the gangs maintained and their cost during each of the years 1933-34 to 1938-39. The interpellation remains unanswered. At the Budget Meeting the Municipal Engineer was requested to furnish the information but he merely made a vague statement to the effect that a sum of Rs.18,000 to Rs.20,000 was spent annually on coolie gangs. The following questions, therefore, arise. What has been the strength and cost of these gangs annually ? Has the strength of the gangs increased or decreased according to mileage dealt with ? If the gangs were maintained at the same strength throughout the year, irrespective of the amount of road maintenance work to be performed, what was the reason for this ? Is it not likely that the excessive provision made in the Budget for 1940-41 is due to no reduction being effected in the strength of the coolie gangs in spite of the reduced mileage to be dealt with ? The following figures, taken from the Administration Reports, appear to support our view that the strength at which the coolie gangs have been maintained has borne no relation to the work to be performed

	1933-34	1934-35	1935-36	1936-37	1937-38	1938-39
Total road mileage attended to	26	22	17	18	19	12
Amount spent.	Rs.80,926	Rs. 68,638	Rs. 73,031	Rs. 62,242	Rs. 76,937	Rs. 61,667

The annual cost of maintaining a mile of road in 1933-34 was Rs.3112, while in 1938-39 it had risen to Rs.5139 although the cost of emulsion used in 1933-34 was higher than in 1938-39. In 1933-34, ten miles, two furlongs and ninety eight yards of road were resurfaced and dressed with emulsion, fifteen miles and forty seven yards of road were given emulsion dressing and seven furlongs and one hundred and seventy six yards of road were remetalled. In 1938-39, one mile, three furlongs and eleven yards of road were resurfaced and dressed with emulsion, ten miles , four furlongs and one hundred and seventy five yards were given emulsion dressing, while no remetalling was carried out. The quantity, in gallons, of emulsion manufactured, year by year, during the years 1934-35 to 1938-39 and the cost(per gallon and the total cost) in those years is given below. Figures for 1933-34 are not

not available in the administration report for that year.

1934-35 - 85,230 galls.	@ -/6/-	per gall.	total cost	Rs.31961	4	0
1935-36 -101,595	"	@ -/4/10	"	"	Rs.30690	2	6
1936-37 -126,225	"	@ -/4/8	"	"	Rs.36815	10	0
1937-38 -113,050	"	@ -/4/7	"	"	Rs.32384	1	10
1938-39 - 90,650	"	@ -/4/9	"	"	Rs.26911	10	0

These figures go to show that there is heavy avoidable expenditure on road maintenance. This, apparently, is due to the gang coolie establishment not being reduced in proportion to reductions in road mileage repairs executed. A searching enquiry into the reasons why the gang coolie establishment was not maintained in proportion to the amount of road work to be carried out during the years 1934-35 to 1938-39 is warranted. If this kind of unnecessary expenditure is avoided during 1940-41, the sum of Rs.46,000 suggested as the lump sum provision for road maintenance and repairs will be more than sufficient, even allowing for increase in the cost of material due to the War.

4 Under the head I B Communications 2 Roads(3) (b) Foot-paths and Rounding of Corners, provision has been made for a lump sum of Rs.5000. This is an item of public works. The rules for the framing and passing of the Budget, as contained in Appendix 51, lay down that "the estimate shall be accompanied by the subsidiary statements detailed below" and clause (ii) ibid defines and requires a statement showing the details of works of the budget estimate of expenditure on public works. This statement should show separately, in the case of works costing not less than Rs.500, the particulars specified in the said rule.. These instructions have been ignored by the framers of the Budget, no statements having been furnished by them. Had the prescribed statements been attached to the Budget Estimates it would have been possible for us to know exactly what public works it was proposed to execute during 1940-41, where it was intended to lay foot-paths and what corners it was proposed to round. We should have been in a position to suggest which of the items of work proposed appeared to be of an urgent nature and which items could be deferred. We submit that the rules for the framing of

of the Budget Estimates entitle us to this information. In the absence of any programme showing the items of work contemplated to be carried out in 1940-41, with 8 months actuals for the current year amounting to only Rs.1032 against a provision of Rs.5000 and in view of the fact that in previous years all kinds of works have been carried out and charged to this head, (see pages 99 and 100 of the Administration Report for 1937-38 and pages 129 to 131 of the Report for 1938-39), we are of opinion that provision of a sum of Rs.3000 under this head will be more than sufficient for 1940-41.

5. At page 12 of the Budget Estimates for 1940-41, Capital - Roads (2) Bridges, Culverts and Causeways, provision has been made of a lump sum of Rs.1000. No statement showing details of the works to be carried out has been attached to the Budget Estimates. Eight months actuals for the current year amount to Rs.57 against a provision of Rs.1000 for the year. This disproportionate monthly expenditure is noticeable in the case of most of the lump sum provisions. We wonder what Audit has to say about the rushing of expenditure in the last four months of the year.

6. At page 32 of the Budget Estimates for 1940-41 a lump sum provision of Rs.5000 has been made under the head Capital 2 Meters, Purchase of meters. On the 20th. February 1940 an enquiry was addressed to the Executive Engineer asking (a) the number of water meters installed, month by month, during the previous 8 months and (b) the stock of meters in hand. The Executive Engineer's reply, though dated 29th. February 1940, was received the day after the Budget Meeting ! It showed that an average of 9 meters had been installed per month during the previous 8 months and that there was a stock of 212 meters (114 new and 98 repaired) in hand. These figures show that, taking as a basis the past 8 months actuals, the stock of meters in hand is sufficient for almost two years without any further purchases being made. Even allowing for (1) normal building construction, which is hardly likely in view of the rise in price of building materials on account of the War, (2) a twenty five per cent increase in the number of meters becoming unserviceable during the year and (3) a fifty per cent increase in the price of meters due to the War, the sum of Rs.3000 suggested

suggested under this head appears to be a liberal estimate. The fact that a large sum of money would be needlessly tied up by the purchase of meters that are not required appears to have been entirely overlooked.

7. A reference is invited to page 36 of the revised Estimates for 1939-40, Drainage (1) Sewage Scheme. It will be seen that 8 months' actuals for the current year amount to Rs.2209. Provision of a sum of Rs.25,000 has, however, been made under this head in the revised budget estimates for 1939-40. Thus a sum of about Rs.23,000 is expected to be spent in the last four months of 1939-40 (Rs.5750 per month) as against an average monthly expenditure of Rs.276 during the first 8 months of the year. As regards construction of drains, a sum of Rs.10,000 has been provided in the revised estimates for 1939-40 at page 36. Actuals for 8 months are Rs.3328, and the expenditure incurred in 1938-39 is Rs.7632. There is no justification, therefore, for a provision of more than Rs.7500 in the Budget Estimate for 1940-41. No statement, as required by the rules, justifying this provision, has been attached to the budget estimates.

8. Over-budgetting in the lump sum provisions for 1940-41 has resulted in the anticipated surplus from Revenue falling to the exceedingly low figure of Rs.7818. In 1938-39 the surplus was Rs.47,094. In 1939-40 the surplus dropped to Rs.16,500. In the Budget Estimates for 1940-41 it is only Rs.7,818. Sound finance requires that the surplus should be between Rs.20,000 and Rs.25,000. If the reductions proposed by us are accepted there will be an anticipated surplus of Rs.23,318 as shown below

Head	Provided in Budget Estimates for 1940-41	Proposed	Savings
Other Roads	Rs.55,000	Rs.46,000	Rs.9,000
Do(b) Foot-paths and Rounding of Corners	Rs. 5,000	Rs. 3,000	Rs.2,000
I D Capital 2 Meters. Purchase of meters.	Rs. 5,000	Rs. 3,000	Rs.2,000
Do Capital (4) Construction of Drains	Rs.10,000	Rs. 7,500	Rs.2,500

Total savings suggested	Rs.	15,500
Savings already provided	"	7,818
Total Surplus from Revenue.	"	23,318.

9. Lump sum provision under I B Communications (3) Other Roads has been made in the budget for 1940-41 for the maintenance of existing roads and the construction of new roads although, in answer to an interpellation, dated the 11th January,1937, the President, Municipal Commission, stated that, thenceforward, these two items would be shown separately in the budget estimates.

10. In conclusion we request that you will kindly give our representations careful consideration and, under the powers vested in you by section 175 of the Bangalore Municipal Law, modify the budget for 1940-41 as suggested by us. We would also invite a reference to section 173(1) of the Bangalore Municipal Law which reads: "The Resident shall be bound to require that the proceedings of the Commission shall be in conformity with law and with the rules in force under any enactment for the time being applicable to the Station generally or to the areas over which the Commission has authority". Apart from modifying the budget we would also request that the President, Municipal Commission, be directed to conform, in future, to the rules for framing and presenting the budget, especially those with regard to

(1) furnishing subsidiary statements showing the details by works of the budget estimate of expenditure on public works, as required by rule 11 - Appendix-51.

(2) non-inclusion of any items except under the conditions mentioned in rule 3 and annexing of the separate statements in Form B - Ibid.

(3) annexing of statement showing details of expenditure on labour and materials provided for in the budget, rule iii (d) - Ibid.

(4) basing the figures of the revised budget estimates on 8 months' actuals, as required by rule 10 - Ibid.

(5) showing separately in the budget lump sum provisions for (a) maintenance of roads, and (b) construction of new roads.

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Correspondence on this subject may kindly be addressed to Sri N.Narain Chetti, Municipal Commissioner, Commercial Street, Bangalore.

We have the honour to be

Sir,

Your obedient servants,

Bangalore,
the 16th March, 1940.

The reply to this communication should be addressed to the Secretary to the Resident in Residence, Bangalore, by designation and not by name.

S.N.R.

No. R.F.203-40
G & A

(10)

Issued
RM
21/3/40

FROM

THE SECRETARY TO THE HON'BLE THE RESIDENT IN MYSORE.

To

The Secretary,
Congress Municipal Party,
157, Commercial Street,
Bangalore.

Dated Bangalore, the 21st March *1940.*

Municipal Budget Estimates for 1940-41.

SIR,

I am directed to acknowledge the receipt of your letter dated the 18th March 1940.

I have the honour to be,

Sir,

Your most obedient servant,

O/C

SECRETARY TO THE RESIDENT.

N 3

(BANGALORE CANTONMENT DISTRICT CONGRESS COMMITTEE)

CONGRESS MUNICIPAL PARTY

OFFICE OF THE
HON'BLE THE RESIDENT
MYSORE, BANGALORE.
19 JUN. 19
Diary No. 6010
File No. To

157, Commercial Street

Bangalore, 18th June 40.

The Hon'ble the Resident in Mysore,

C. & M. Station, Bangalore.

Municipal Budget Estimates for 1940-41.
Rf. No. 203/40 G & A.

Sir,

SM 1(X)

I have the honour to invite your attention to letter dated the 18th March 1940, signed by ten Elected Municipal Commissioners of the Station, and that a reply may be sent to same at an early date.

Thanking you,

I have the honour
to be

Yours obediently,

Secretary.

S.N.4

No.R.F.203-40/G&A 17/7/40

From

The Secretary to the Resident.

To

The Secretary,
Congress Municipal Party,
157, Commercial Street,
Bangalore.

Municipal Budget estimates for 1940-41.

Sir,

With reference to your letter dated the 18th June 1940, I am directed to say that the Hon'ble the Resident has kept in view the suggestions contained in your letter of the 18th March 1940 ~~when~~ while passing orders on the Municipal Budget for 1940-41.

I have, etc.,

SECRETARY TO THE RESIDENT.

13.7.40